PAYMENT IN LIEU OF TAXES AT THE PHA BACKGROUND WHY AND HOW? RELEVANCY TO CITIZENS LEAGUE STUDY



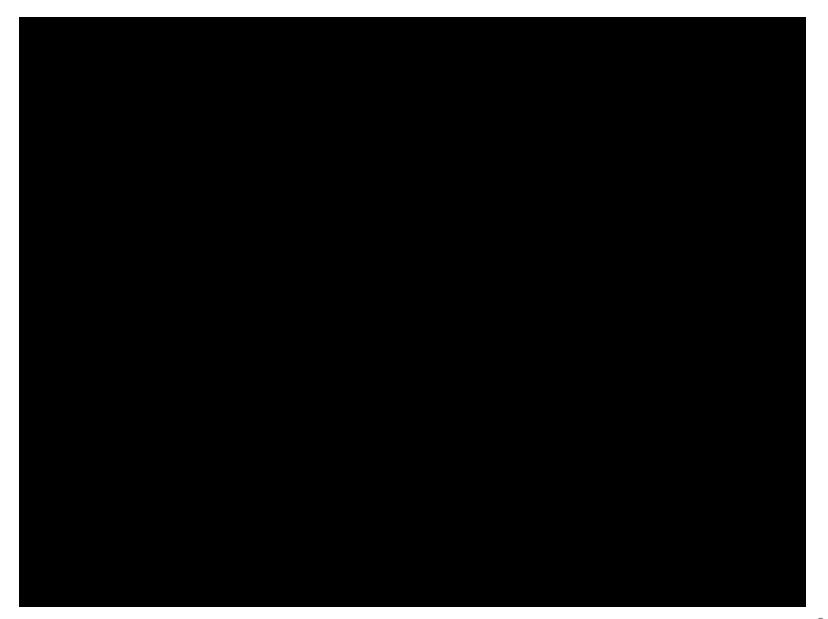
Background and Programs and Services Review at St. Paul PHA

- 1. PHA provides 8,938 affordable homes and links to services for over 21,000 people in St. Paul.
- 2. "The PHA helps families and individuals with low incomes achieve greater stability and self reliance by providing safe, affordable quality housing and links to community services."
- We are also in the business of saving lives. One story from "One Day on Earth" video.





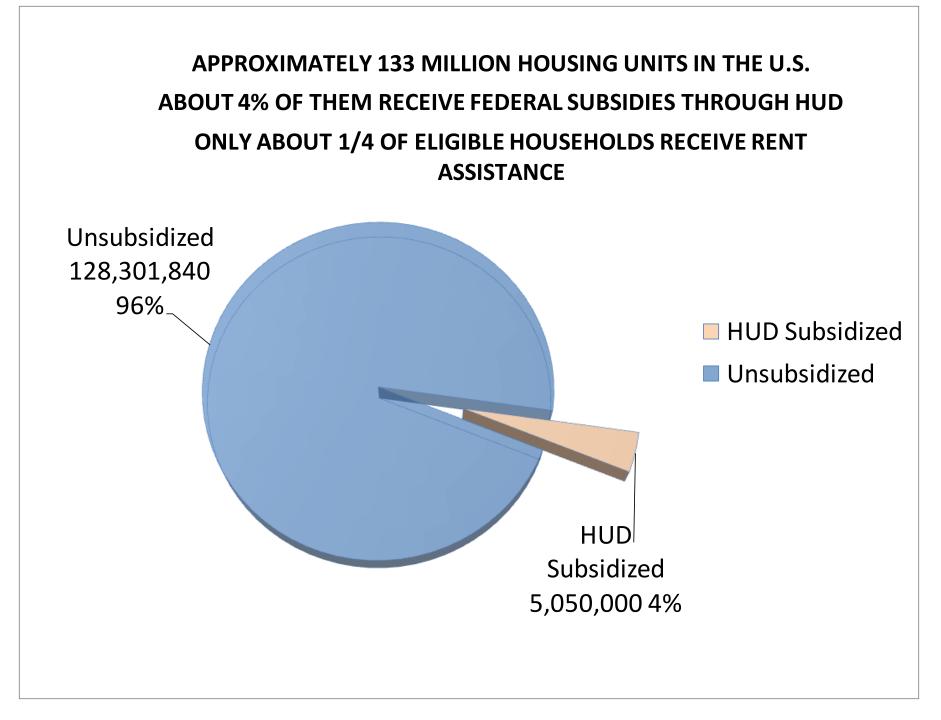
Cleveland Hi-Rise Resident

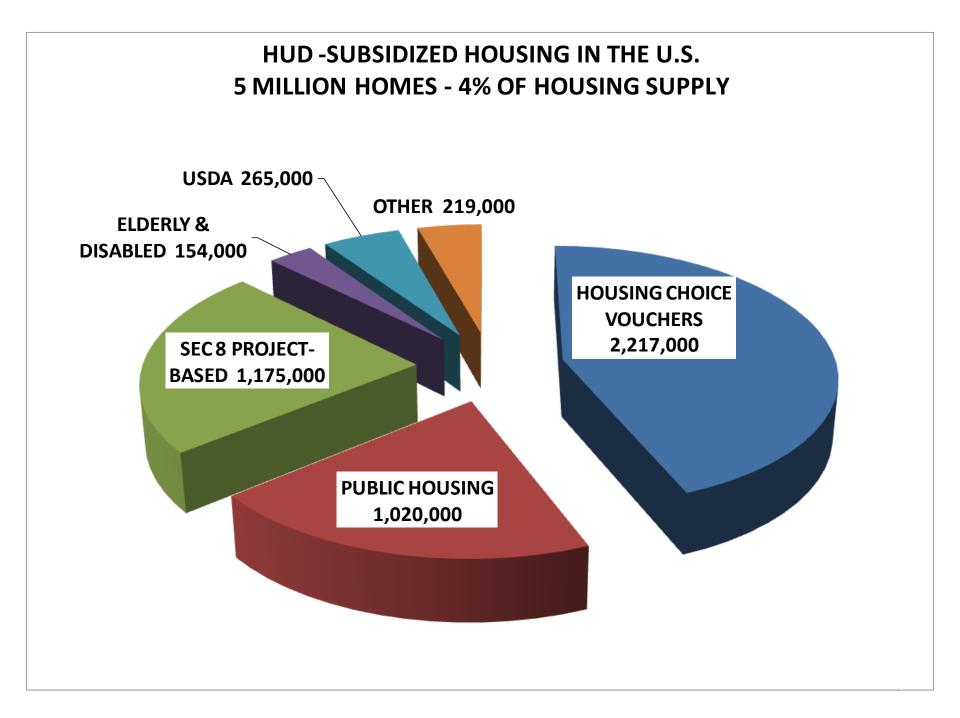


National Housing Goals

- U.S. Housing Act of 1937:
 - "decent, safe, and sanitary dwellings for families of lower income"
- U.S. Housing Act of 1949:
 - "a decent home and a suitable living environment for every American family"

Almost every year Congress passes bills and the President signs them into law that amend the Housing Act of 1937 with policy changes (authorization bills) or annual program funding (appropriation bills).





History of St. Paul HRA/PHA

HRA: St. Paul Housing & Redevelopment Authority

- State Statute: Chapter 462, 1949 Session, Minnesota Legislature
- St. Paul HRA is an independent body with a Board of Commissioners (City Council members added in 1976).
- HRA administers housing and urban redevelopment programs.
- HRA still operates, through City Dept of Planning & Economic Development (PED), City Council and Mayor's office.

PHA: Public Housing Agency of the City St. Paul

- State Statute: Chapter 228, 1977
 Session, Minnesota Legislature, May 20, 1977.
- City Council Resolution: June 23, 1977. 1st PHA Board of Commissioners meeting: September 7,1977.
- 2017 is the PHA's 40th year as an independent governmental entity.

Saint Paul PHA



Yer Chana Research Analyst, Minnesota Department of Human Services



Kevin Lindsey Commissioner of Minnesota Department of Human Rights



Marty Strub Past Business Manager and President. Sheet Metal Workers Local 10



Georgie Kabeto Family Public Housing Resident



Mary Puente Hi-Rise Public Housing Resident



program.)

www.stpha.org. Thank you. **Missy Staples Thompson** Principal at Xanthus Partners LLC



Tom Reding, Chair Board of Commissioners Retired Assistant Chief of Police



Jon Gutzmann Executive Director

The PHA administers federal rent subsidies that provide safe, affordable housing to

more than 21,000 Saint Paul residents. Almost half of the residents live in the 4,262

the 15th consecutive year. (Examples: we maintained a 99% occupancy rate in public

housing for the 21st consecutive year and achieved 100% unit utilization in the HCV

costs. For more about these and other accomplishments, please visit us at

referring for Jetymon

public housing homes and apartments the PHA owns and manages. The PHA also administers 4,668 Housing Choice Vouchers (HCV). We are proud to report the PHA remains a well run and innovative organization. "Well run" is evidenced in many ways, including the high morale of PHA employees and their success in fulfilling our mission. We are proud to receive HUD's High Performer designation in public housing for the 26th consecutive year and HUD's High Performer designation in the HCV program for



Director

Message





Legal Counsel



Sean Whatley

Assistant City Attorney

Tim Angaran Assistant Maintenance Director









Mike McMurray Human Resources Director





Mike Winston **Resident Services Director**

John Stechmann Louise Toscano Seeba PHA General Counsel Senior Assistant City Supervising Attorney Attorney

Executive Office



Executive Department Jon Gutzmann, Executive Director; Mai Moua, Executive Assistant/ Program Coordinator; Mao Vue, Administrative Support Technician; Darmi Boru, Administrative Support Assistant













Dominic Mitchell Section 8 Programs Manager

Ron Moen Finance Director



8



Charisse Brown Assistant Senior Manager

PHA'S THREE MAJOR PROGRAMS: ALL FEDERAL FUNDING FROM HUD

- 1. Public Housing Operating Fund
- 2. Capital Fund Program
- 3. Section 8/ Housing Choice Vouchers
- (No City or State operating funding)



High Performer PHA for 26 consecutive years; providing 8,938 affordable homes to over 21,000 people.

Saint Paul PHA



About half of our 8938 affordable housing opportunities are as a property owner:

The PHA owns and manages 4,274 houses and apartments for low income people.



Public Housing in St. Paul

Federally Funded Public Housing

- U.S. Housing Act of 1937
- Funding awarded by Congress through Federal Housing Administration (FHA)
- (HUD created 1965)
- Cooperation Agreements between the City and HUD include PILOT (PDF attached)
- St. Paul was the first housing authority in Minnesota: therefore "MN 1" in HUD talk
- Funding increments received for "housing projects" (developments); MN 1-1, MN 1-2, etc.
- MN 1-1 is McDonough Homes





Family Public Housing in St. Paul

Family Housing Developments

- MN 1-1: McDonough Homes (1952); originally 520 units
- MN 1-2: Roosevelt Homes (1952); originally 320 units
- MN 1-3: Mt. Airy Homes and Hi-Rise (1959); orig. 448 units
- MN 1-5: Central Duplexes and Hi-Rise (1964); orig. 186 units
- MN 1-7: W. Side Duplexes and Neill (Laurel) Hi-Rise (1963); orig. 200 units
- MN 1-9: Dunedin Terrace and Hi-Rise (1966); orig. 233 units

Additions to Family Housing

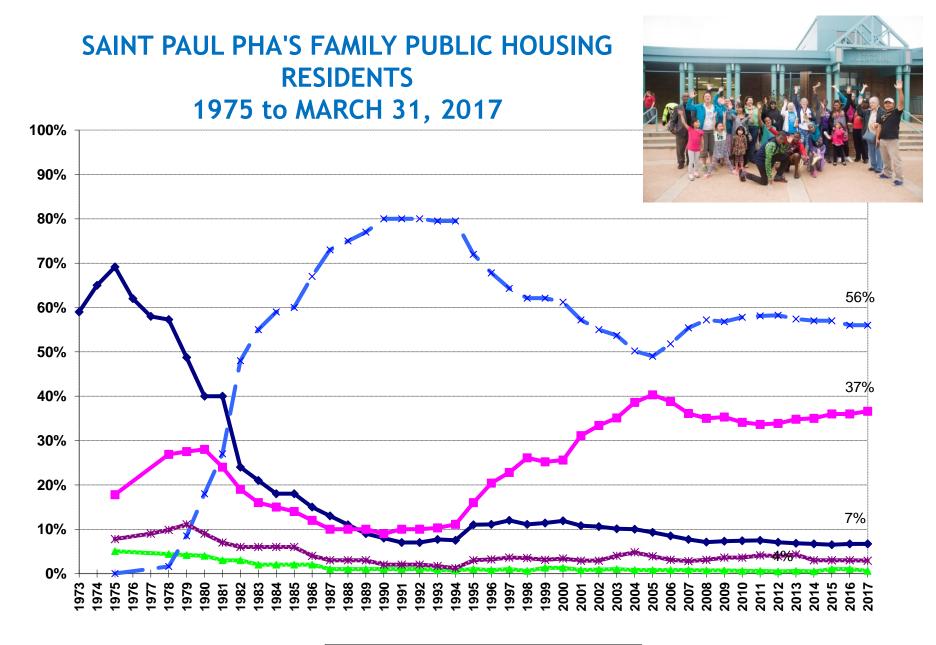
- MN 1-4: McDonough Homes 1st Addition (1962); 42 units
- MN 1-8A: McDonough Homes 2nd
 Addition (1964); 54 units
- MN 1-8B: Mt Airy Homes 1st Addition (1964); 22 units
- MN 1-10 Mt. Airy Homes Rehabs (1966); orig. 10 units
- <u>Scattered Sites:</u> MN 1-20 (1968), MN 1-22, -29, -30, -31, -32, -33, -34, -35, -36, -37, -38 (1996) ("Homeward"); orig. 450 units

2017 Total of Family Units: 1,720



McDonough Homes

Mt. Airy Homes





"Elderly" Public Housing in St. Paul

- MN 1-3: Mt. Airy Hi-Rise (1959)
- MN 1-5: Central Hi-Rise (1964)
- MN 1-6: Neill (Laurel) Hi-Rise and
 W. Side Duplexes (1963)
- MN 1-11: Cleveland Hi-Rise (1969)
- MN 1-13: Iowa Hi-Rise (1973)
- MN 1-14: Wilson Hi-Rise (1969)
- MN 1-15: Front Hi-Rise (1969)
- MN 1-16: Ravoux Hi-Rise (1970)
- MN 1-17: Wabasha Hi-Rise (1969)
- MN 1-18: Montreal Hi-Rise (1970)

2017 Total of Hi-Rise Units: 2,554

- MN 1-19: Exchange Hi-Rise (1972)
- MN 1-24: Edgerton Hi-Rise (1974)
- MN 1-26: Hamline Hi-Rise (1976)
- MN 1-27: Seal Hi-Rise (1976)



1085 Montreal Hi-Rise



Valley Hi-Rise



Neill Hi-Rise



Montreal Hi-Rise

2554 HI-RISE UNITS



Ravoux Hi-rise



Central Hi-Rise



Dunedin Hi-Rise

Cleveland Hi-Rise



Edgerton

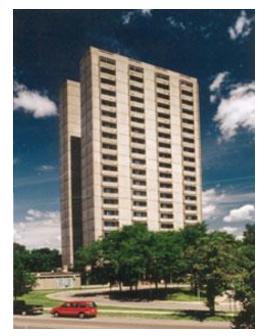
Hi-Rise



Exchange Hi-Rise



Hamline Hi-Rise



Front Hi-Rise



Iowa Hi-Rise



Mt. Airy Hi-Rise



Wabasha Hi-Rise



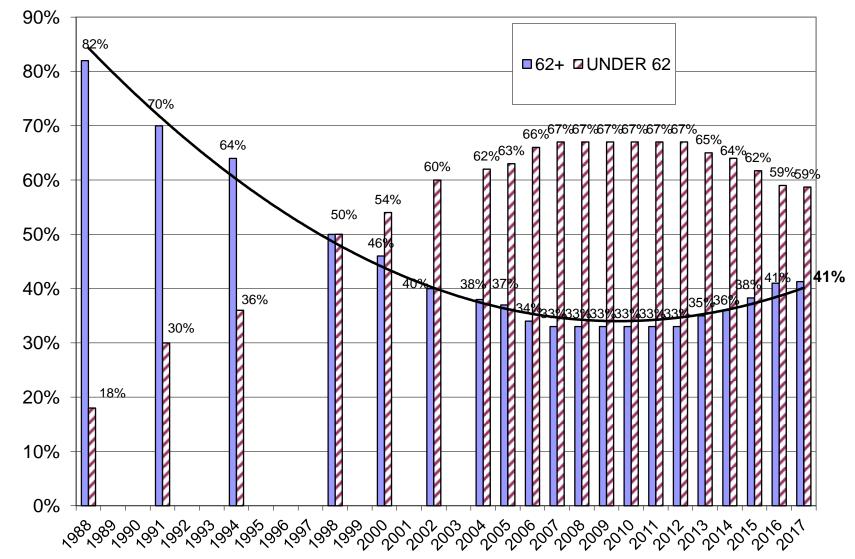
Seal Hi-Rise



Wilson Hi-Rise

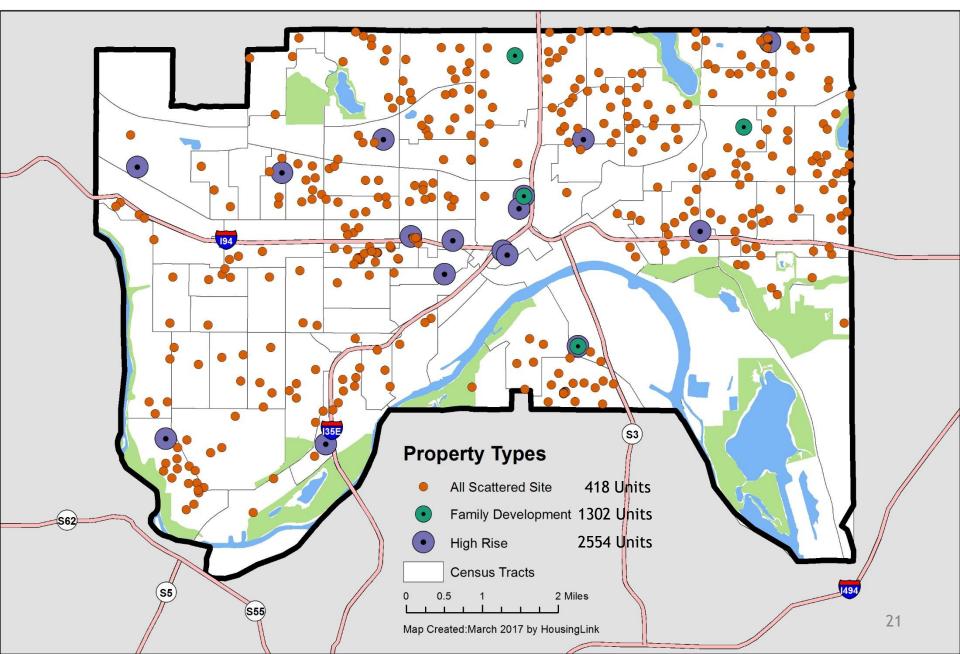
Saint Paul PHA - AGENCY PLAN HI-RISE POPULATION TRENDS

22



20

St. Paul Public Housing Agency



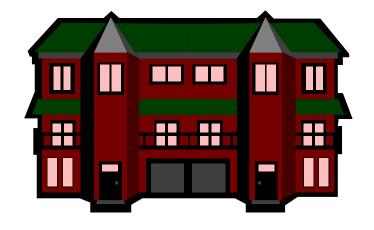
Saint Paul PHA



For our remaining portfolio, HCV, the PHA is a funder and affordable housing "connector."

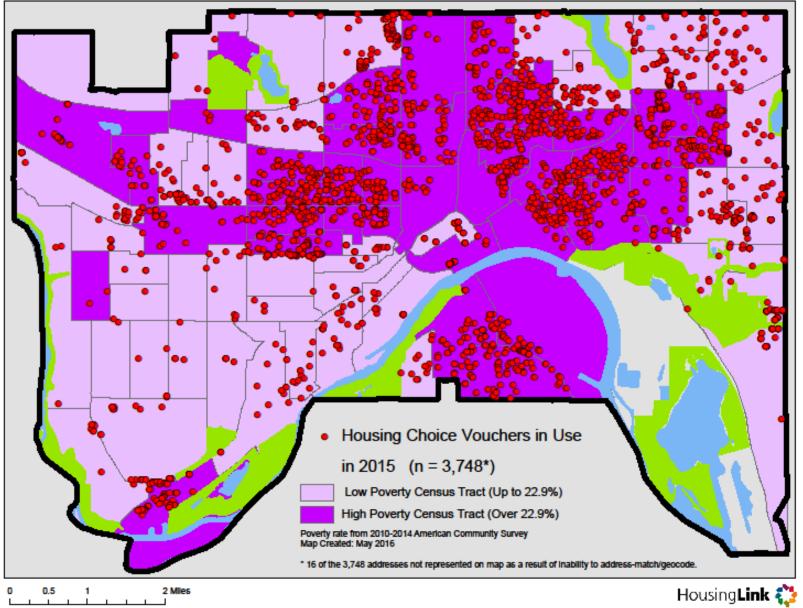
PHA pays \$37 million/yr. in Section 8 (HCV) rent subsidies to ~1200 private landlords. This private sector affordable housing model provides 4,600 rental homes and apartments to approx. 11,000 individuals.

These properties pay property tax.

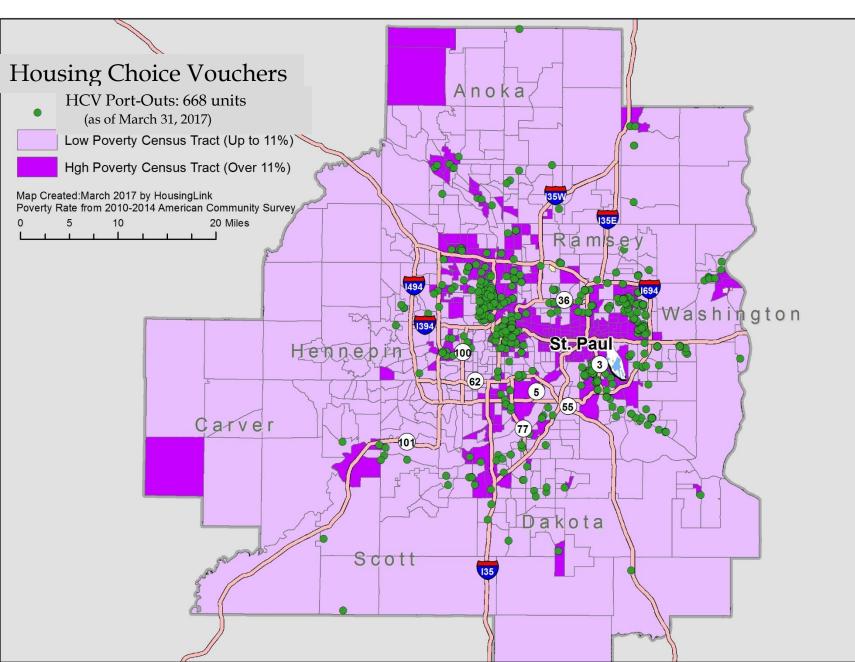




St. Paul Public Housing Agency



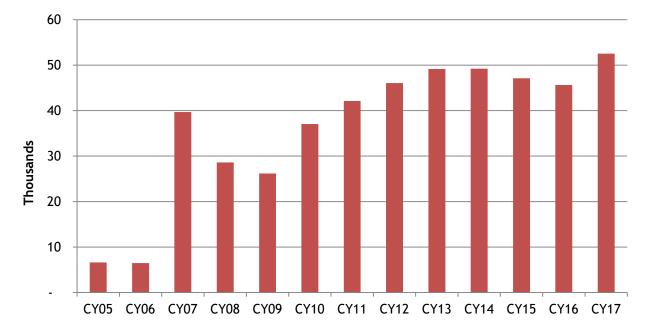
St. Paul Public Housing Agency





In 2004, the PHA constructed the W. A. Boss Central Administrative Office (555 Wabasha) primarily from the sale proceeds of its former office at 480 Cedar to MPR. We lease excess commercial office space to the public (largest tenant is the MN Credit Union Network). PHA pays property taxes on this commercial space.

Property taxes paid on commercial space in W. A. Boss Central Administrative Office





Facts about the PHA



- PHA governed by a seven-member Board appointed by the Mayor and approved by the City Council.
- FY 2017 annual operating budget of approx. \$81 million.
- PHA owns and manages 4274 units of public housing comprised of
 - 2554 Hi-Rise units
 - 1720 Family units including 402 scattered site single family homes and duplexes
- Insured value of the PHA's property is \$614 million.
- PHA also administers 4664 Section 8 Housing Choice Vouchers (HCV). All 4664 Section 8 Housing Choice Vouchers are utilized. During FY 2017, the PHA had 53,462 "unit-monthsavailable" and 53,434 "unit-months-leased", just 28 short of 100% (99.95% utilization).
 - Most are "tenant based" vouchers that renters place in privately-owned properties (with over 1200 private landlords participating).
 - 515 vouchers are "project-based" and are assigned to particular buildings as part of mixed income developments as well as supportive housing for people experiencing homelessness, veterans, etc. in partnership with local non-profit housing organizations such as AEON, Beacon Interfaith, Catholic Charities, Common Bond, PPL, TCHDC, etc.
- High Performer for public housing for 26th consecutive years. In 1996 the St. Paul PHA was the highest rated large housing agency in nation, the only year HUD published this data.
- High performer in Section 8 HCV program 16th consecutive year (16 of 17 years).
- Excellent independent financial and compliance audits (only one adverse finding in the last 19 years). GFOA certificates of excellence for 12 consecutive years.

Facts about the PHA



- Public housing is fully occupied: over 99% occupancy rate for 21 consecutive years.
- Public housing residents pay rent on time. Collection losses are less than 1.5% of all rents and charges billed each year. Consistent record for past 28 years.
- Public housing residents' average length of stay is 6 to 8 years (28 years of data).
- PHA residents comply with their lease. In FY16, 39 resident households moved out of public housing because the PHA terminated their lease for cause. The 39 lease terminations represent less than 1% of all households living in public housing during the year. Average 1% to 1.5% lease terminations/year over past 28 years.
- In FY16, a total of 1,270 files were processed for housing eligibility determination. 462 (36%) applications were approved; 808 (64%) were denied applying mandatory HUD screening criteria. This approval/denial rate is consistent over past 28 years.
- The annual crime statistics report (provided by the St. Paul Police Department) confirms that the crime rates in the PHA's family housing areas continue to be lower than the citywide average for Part 1 Crimes. (SPPD Calls for Service, 2015. Part 1 Crimes include homicide, rape, robbery, aggravated assault, residential burglary, commercial burglary, theft, motor vehicle theft and arson. A copy of that report available at www.stpha.org.)
- Since 1991, the PHA has invested \$14 million in ACOP (A Community Outreach Program), our successful 26 year community policing partnership with the City of St. Paul and the St. Paul Police Department. ACOP is a significant factor in our safety accomplishments.

Facts about the PHA



- PHA/SPPD "Officer In Residence" (OIR program) in each of our 16 hi-rises as well.
- PHA's public housing units are well maintained (30,000 regular and emergency work orders completed per year). Capital grants expended on time following approved plans and budgets to ensure that the \$612 million "physical plant" is safe and sound.
- PHA's work force is diverse. Of the 221 regular employees, 38% are people of color and 43% are women. 5% of the staff are current or former residents of public housing.
- We establish and meet 10-20% W/DBE and MBE contracting goals each year.
- Some of the W.A. Boss building NOI funds the George and Nancy Latimer scholarship program. Since its inception, post-secondary educational grants have been awarded to 123 public housing/HCV residents totaling \$101,500.
- The PHA has its own "informal" minimum wage (currently \$16.86 per hour) in recognition of its role as a poverty fighting organization as well as an affordable housing provider. We attempt to follow the NLIHC "Out of Reach" report that establishes "housing wages."
- PHA also promotes sustainability. 10 Hi-Rises and the W.A. Boss Building are powered by 100% solar energy (CGS) for electricity (saves \$130,000/yr). PHA has a 30 year hi-rise recycling program, LED lighting, roof-top bees, community gardens, etc. These and other green initiatives earned the PHA the City's 2017 Sustainable St. Paul Award.
- Resident Initiatives partnerships include Metro State University's School of Nursing program (earning the PHA their Community Partner of the Year Award), Wilder's Twin Cities Mobile Market, Ramsey County's Statewide Health Improvement Program, etc.

PHA Partners in Opportunity

AARP Minnesota: Tax Assistance **Active Living Ramsey Communities** African Economic Development Solutions (AEDS) Allina Health American Academy of Neurology American Lung Association (ALA) AmeriCorps Community Technology Amherst H. Wilder Foundation: Assisted living Program Amherst H. Wilder Foundation: Neighborhood Leadership Program Amherst H. Wilder Foundation: Twin Cities Mobile Market Art, ASAP Inc. Association for Non-Smokers MN (ANSR) Bethel University **Bike Fixation** Boy Scouts of America Boys and Girls Club of the Twin Cities Cindy Booker, Sabathani Community Center City of Saint Paul: Department of Public Works City of Saint Paul: Fire Department City of Saint Paul: Parks and Recreation Department City of Saint Paul: Police Department City of Saint Paul: Right Track Program City of Saint Paul: Saint Paul Public Libraries City Wide Residents Council **Comcast Cable** Community Action Partnership (CAP): Energy Assistance Community Action Programs of Ramsey & Washington County: Head Start Concordia University: Department of Physical Therapy Cycles for Change **Dero Bike Racks**

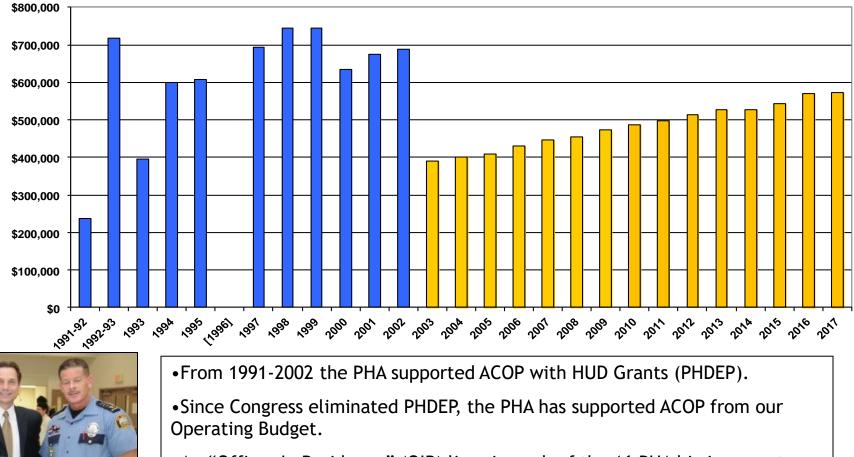
Dispute Resolution Center District Energy Eureka Recycling Free Bikes 4 Kidz Gardening Matters Health Partners HealthRise Solutions **Highway Federal Credit Union** Hmong American Farmers Association (HAFA) **Hmong Cultural Center Keystone Community Services Kidcreate Studio** LOFT Literary Center Lovin' The Skin I'm In (Robin Hickman) Mademoiselle Miel Major Taylor Bicycling Club Metro State University: School of Nursing Metro Transit Minnesota Chamber of Commerce: Waste Wise Minnesota Department of Health Minnesota Department of Labor Minnesota Department of Revenue Minnesota Office of Higher Education Minnesota Resource Center Inc.: Career Education Training Programs Minnesota Resource Center Inc.: Employment Action Center **MN** Green Corps MORE Multicultural School for Empowerment NAMI Minnesota (National Association of Mental Illness) Nice Ride Minnesota Nutrition Assistance Program for Seniors (NAPS) **Open Cities Health Center** Pharmacy at Cub Foods Store #1694 Presbyterian Homes President's Council of St. Paul PHA Hi-Rises Saint Paul Building Trades Saint Paul College: Cosmetology, Wellness and Fitness Programs

Saint Paul Neighborhood Network (SPNN)

Saint Paul Public Schools: Early Childhood and Family Education Saint Paul Public Schools: Specialized Transition Employment Planning (STEPS) Saint Paul Regional Water Services Saint Paul Smart Trips: Neighborhoods Program Saint Paul Smart Trips: Women on Bikes Saint Paul Urban Ministry Saint Paul-Ramsey County Department of Environmental Health Saint Paul-Ramsey County Department of Public Health Second Harvest Heartland SMRLS (Southern Regional Legal Services) Statewide Health Improvement Program (SHIP) Stratis Health The Food Group The Recyclery Transit for Livable Communities (TLC) **Twin Cities Mobile Jazz Project** Two Men And A Truck Union Gospel Mission University of Minnesota Extension Programs: Cooking Matters University of Minnesota Extension Programs: Ramsey **County Master Gardeners** Urban Roots US Department of Agriculture: SNAP-Ed Volunteers of America: RSVP/Bone Builders Walgreens Stores of St. Paul, Minnesota Wellstone Center: Neighborhood House Westside Community Health Services YMCA Twin Cities Youth CARE Minnesota Youth Conservation Corps

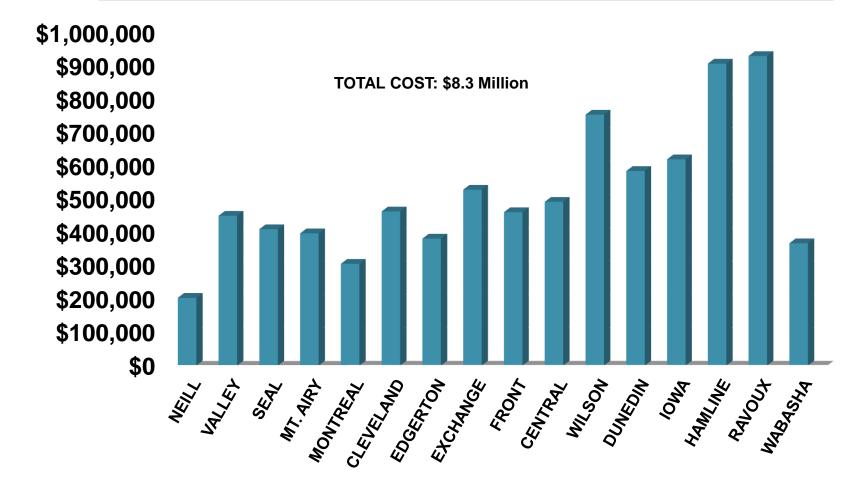
PHA CONTRACT PAYMENTS TO CITY/SPPD FOR ACOP: Total \$14 Million Since 1991



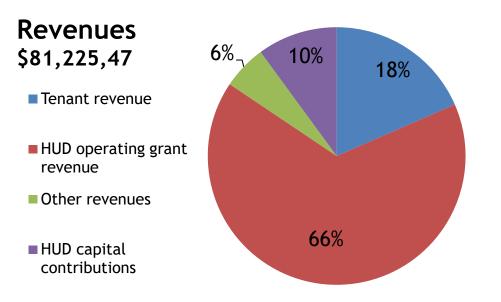


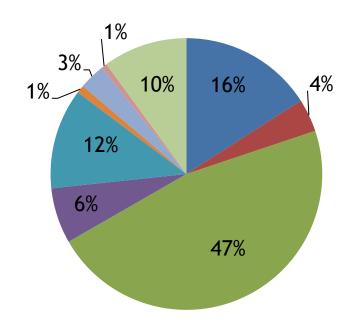
•An "Officer In Residence" (OIR) lives in each of the 16 PHA hi-rises, rentfree, with no HUD subsidy. Annual cost to PHA = \$75,000.

PHA'S Investment in Life Safety Improvements: Hi-Rise Sprinklers and Alarm Systems



Fiscal Year 2016





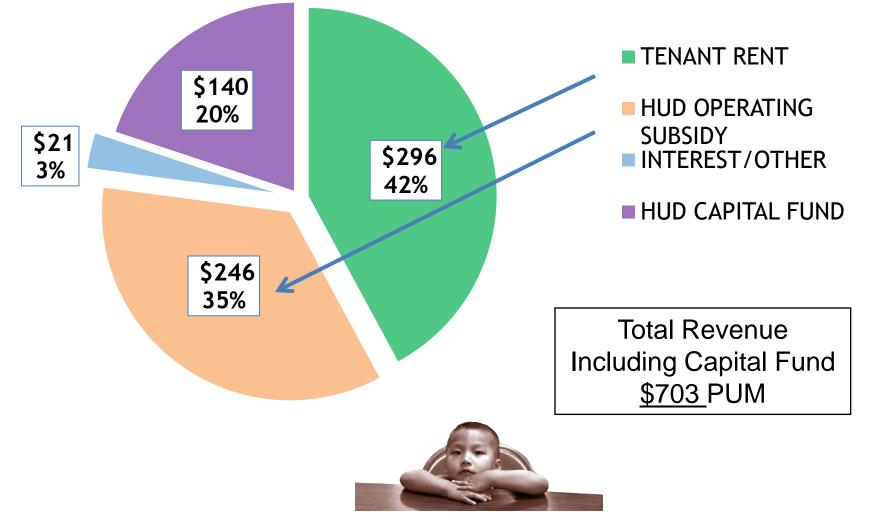
Expenses \$78,734,281

- Administrative
- Tenant Services
- Housing Assistance payments to private landlords
- Utilities
- Ordinary maintenance and operations Protective services
- General expenses
- Extraordinary maintenance



Sources of Funding for Public Housing (2016 FY/CY)





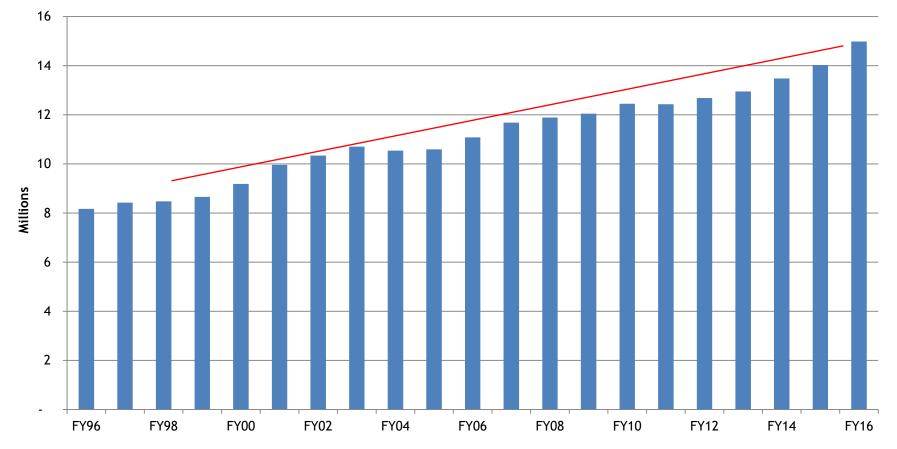
Public Housing Households' Income Sources

Wages	39%
Welfare (MFIP or	
GA)	27%
SSI/SocSec	62%
Other Income	15%
No Income	3%



- •Head of household or spouse is elderly in 29% of households.
- •Head of household or spouse is non-elderly and disabled in 34% of households.
- •Some families have multiple sources of income.

Tenant Dwelling Rental Income

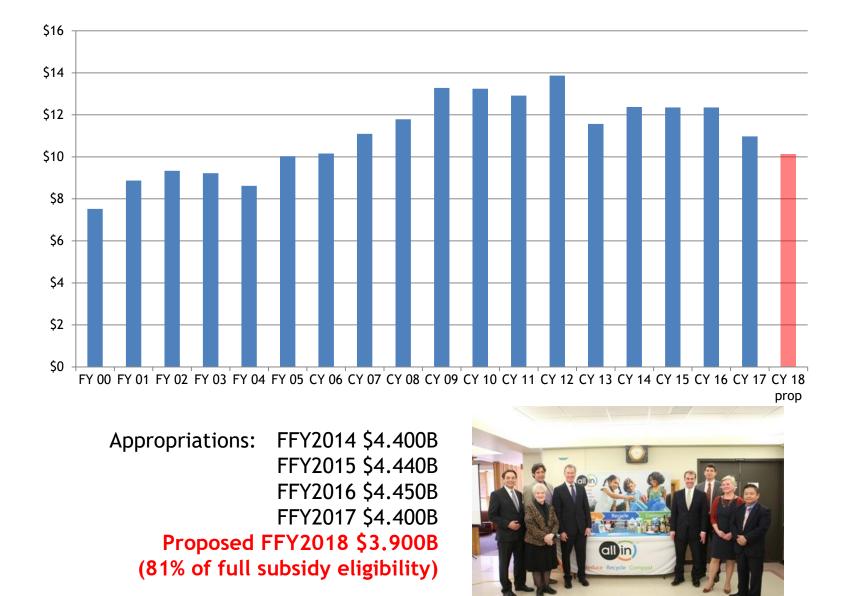


As of March 31, 2017 the average income of public housing households is \$18,393, or 27% of Area Median Income. Average household size is 2.4.

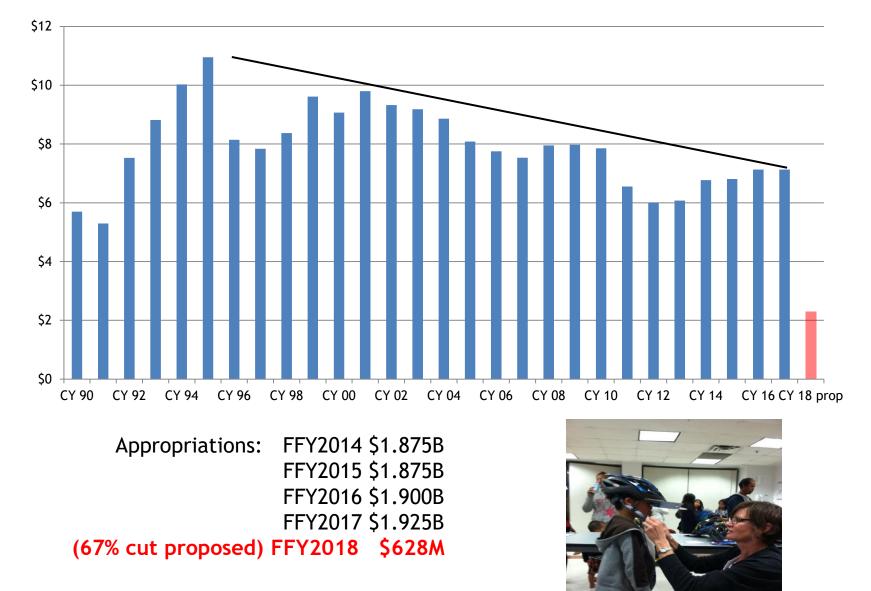
The income limit for a 2-person household to be admitted to public housing is \$54,400 (HUD's "Low Income" limit, ~80% of Twin Cities Area Median Income). The federal poverty line for 2 persons is \$16,020.



St. Paul PHA's Public Housing Operating Subsidy



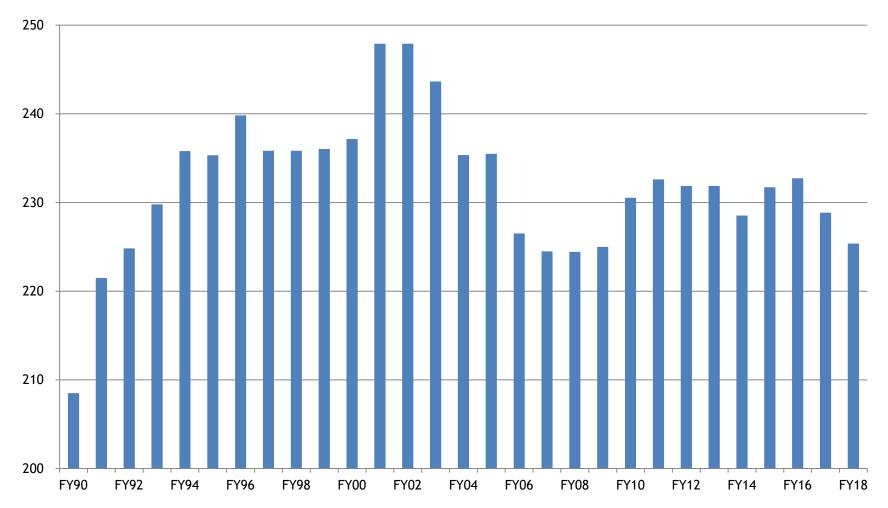




Millions

38

Budgeted FTEs



PILOT FORMULA: SHELTER RENT X 5% + RIGHT-OF-WAY/ASSESSMENTS

TOTAL PILOT PAYMENT

(NOT TO EXCEED 10% OF SHELTER RENT)

(SHELTER RENT IS DEFINED AS TOTAL TENANT RENT LESS HEAT, ELECTRICITY, GAS, SEWAGE DISPOSAL AND GARBAGE

REMOVAL)





FY17 PILOT calculation					Lesser of 5% of Shelter Rent plus]	PILOT	PILOT pmt to County after HUD
	_			assessments		pmt to County	proration	
		5% of	10% of		(or)		prior to HUD	88.44%
	Shelter Rent	Shelter Rent	Shelter Rent		10% of		proration	(89.58% X 9 mo.)
PILOT	Collected	Collected	Collected	ROW/assessments	Shelter Rent	ROW/assessments	(not < than 0)	(85% X 3 mo.)
AMP 1	1,739,952.09	86,997.61	173,995.21	136,161.20	173,995.21	136,161.20	37,834.01	33,460.40
AMP 2	910,387.48	45,519.37	91,038.75	25,072.75	70,592.12	25,072.75	45,519.37	40,257.33
AMP 3	971,127.79	48,556.39	97,112.78	16,858.82	65,415.21	16,858.82	48,556.39	42,943.27
AMP 4	841,449.58	42,072.48	84,144.96	52,457.50	84,144.96	52,457.50	31,687.46	28,024.39
AMP 5	1,645,887.15	82,294.36	164,588.72	90,991.84	164,588.72	90,991.84	73,596.88	65,089.08
AMP 6	399,332.89	19,966.64	39,933.29	13,613.97	33,580.61	13,613.97	19,966.64	17,658.50
AMP 7	1,115,600.22	55,780.01	111,560.02	34,857.63	90,637.64	34,857.63	55,780.01	49,331.84
AMP 8	1,348,869.24	67,443.46	134,886.92	26,089.88	93,533.34	26,089.88	67,443.46	59,647.00
AMP 9	1,366,080.57	68,304.03	136,608.06	136,775.64	136,608.06	136,775.64	-	-
AMP 13	10,778.19	538.91	1,077.82	_	538.91	_	538.91	476.61
totals	10,349,465.20	517,473.26	1,034,946.53	532,879.23	913,634.78	532,879.23	380,923.13	336,888.42

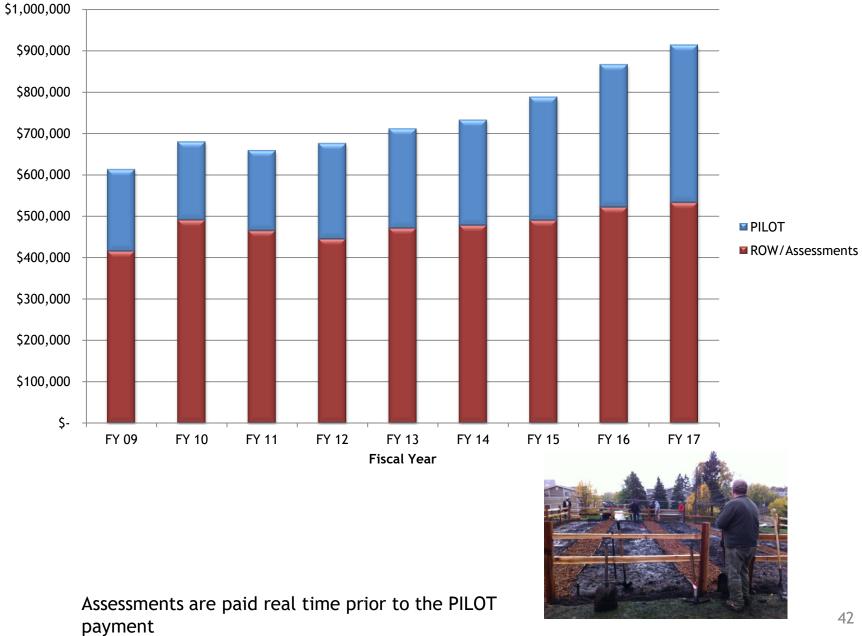
ROW/assess	recycling	right-of-way	storm sewer sep.	cert of occ.	elevator insp.	totals
AMP 1	_	65,986.89	63,984.81	6,189.50	-	136,161.20
AMP 2	5,100.78	10,072.42	9,081.55	158.00	660.00	25,072.75
AMP 3	_	7,712.36	8,786.46	140.00	220.00	16,858.82
AMP 4	_	20,854.60	24,617.40	6,985.50	-	52,457.50
AMP 5	_	35,168.87	48,870.97	6,249.00	703.00	90,991.84
AMP 6	2,398.38	10,310.29	685.30	-	220.00	13,613.97
AMP 7	217.44	14,783.70	12,880.99	6,124.50	851.00	34,857.63
AMP 8	_	9,339.50	14,249.88	2,060.50	440.00	26,089.88
AMP 9	19,678.32	73,695.73	30,734.09	12,667.50	-	136,775.64
AMP 13	_	-	-	_	-	-
totals	27,394.92	247,924.36	213,891.45	40,574.50	3,094.00	532,879.23

Assessments paid to City real-time; PILOT paid to County after FYE

FY17 Pmt to County = \$336,888 <u>Pmt to City =</u> <u>\$532,879</u> Total PILOT Pmt = \$869,767



PILOT and ROW/Assessments



Why does St. Paul PHA pay PILOT?

- Began as a "must" (specific requirement of the Cooperation Agreement).
- Evolving to "complete forgiveness" (with local government concurrence) as PHA financial plight worsens. Examples of large PHAs with agreements to no longer pay PILOT: Housing Authority of the City of Los Angeles, Housing Authority of the County of Los Angeles, Oakland, Boston, Seattle, King County, Newark, Puerto Rico, and Washington DC.
- Minneapolis Public Housing Authority (MPHA) has an agreement where the City's portion of their PILOT payment (\$250,000) is returned to MPHA.





Why does St. Paul PHA pay PILOT?

- St. Paul PHA chooses to keep its PILOT payment in the "must" category as long as we can for a host of reasons:
 - Sense of civic duty and pride; we want to do our fair share to keep St. Paul a great place in which to live and work.
 - Our PILOT payment helps offset the cost of essential services which we know benefit our properties and clients.
 - In striving to fulfill our mission, and perhaps by making financial contributions "above and beyond" (i.e. community policing) the PHA also plays a small role in helping the City be a safe, healthy, and thriving community.





What Relevancy does St. Paul PHA's PILOT program have for this task force?

- PHA as an example of a reliable and increasingly quasi-voluntary contributor.
- In fulfilling its mission (affordable housing provider), PHA helps the City meet other quality of life goals (safety and security, health, education, diversity in employment, WDMBE contracting, etc.). The same can be said when tax exempt entities fulfill their diverse missions and business plans; they also advance broad community building and quality of life goals.
- One can envision a system of "basic" PILOT deductions/credits along the lines of the Boston model. But perhaps an out of box idea and "relevancy to the PHA's work" can be something like this: tax exempt entities earn extra and perhaps greater SILOT credits/deductions that are applied to their voluntary PILOT when these activities <u>also</u> mesh with specific City goals (i.e., job growth, diversity in hiring, WDMBE contracting, sustainability, livable wages, safety and security, added fire protection such as sprinklers, etc). Mayor, Council members and entity CEOs/stakeholders annually share in these proud community building achievements.



